# NONPROFIT ADVOCACY: CONFRONTATION OR COLLABORATION?

Jennifer Mosley, Ph.D.
Associate Professor
University of Chicago
mosley@uchicago.edu

Presented at Higher School of Economics, Moscow 12 November 2015

#### The Political Role of the Nonprofit Sector

- Nonprofits play a political role when they:
  - Speak on behalf of constituents
  - Advocate for or against changes in public policy or regulation
- Advocacy is often conceptualized as inherently conflictual
- This is not the case!
- Advocacy can be done in a partnership model, as part of a New Governance regime
- Essential feedback mechanism

### Why emphasize the political role?

- Nonprofits are more than just service providers
- Historically, they have served an important expressive function
- 2. They also represent those with less voice in the political system and have important ground level knowledge that can improve governance and public policy outcomes
- This role has sometimes become hidden as the sector has become more professionalized and the service role has taken precedence
- In the U.S. this has led to a growth in research on advocacy involvement and its contours

#### **Definitions**

- Advocacy is "any attempt to influence the decisions of any institutional elite on behalf of a collective interest" (Jenkins, 1987, p. 297)
- Collective interest doesn't require radical change.
   Regulatory shifts and increased funding for certain problem areas count
- Targets: government agents, other elites, general public
- Tactics:
  - insider, outsider (no middle ground)
  - direct, indirect (doesn't capture tone)
  - conflictual, educational, collaborative (better way)

## Reconceptualizing Advocacy

<u>Traditional View</u>	What is happening on the ground
Grassroots	Professionalized
Outsider	Insider
Conflictual	Collaborative
Independent	Ongoing relationships

# Study #1: Los Angeles Survey of Human Service Nonprofits (N=641)

- 1) What factors (organizational and environmental) are associated with increased advocacy involvement?
  - Size, professionalization, collaboration, government funding
  - Government funding had a surprisingly large effect size
- 2) What advocacy tactics do human service nonprofits participate in most frequently?
  - Higher mean participation for collaborative and educational tactics
  - Work in coalitions 84%, Committees & commissions 47%
  - Demonstration or boycott 13%

#### Study #2: Homeless Service Nonprofits

- In-depth qualitative study of one field (n=42)
- Interviews with managers, participant observation
- High levels of government funding
- Advocacy involvement was almost universal (98%), but often redefined as "educating lawmakers"

Managers of organizations with more reliance on government funding are strongly motivated to:

- Solidify funding relationships and ensure funding stability
  - Promote their organization with policy makers

Managers of organizations with more reliance on government funding are strongly motivated to:

- Solidify funding relationships and ensure funding stability
  - Promote their organization with policy makers



These motivations are associated with higher levels of advocacy involvement, in terms of:

- ☐ Staff time
- Managerial time
- ☐ Frequency of interactions
  - □ Involvement in multiple coalitions

Managers of organizations with more reliance on government funding are strongly motivated to:

- Solidify funding relationships and ensure funding stability
  - Promote their organization with policy makers





These motivations are associated with higher levels of advocacy involvement, in terms of:

- □Staff time
- Managerial time
- ☐ Frequency of interactions
  - □ Involvement in multiple coalitions

These motivations are associated with the related advocacy goals of brokering resources and promoting the organization

#### Managers of organizations with more reliance on government funding are strongly motivated to:

- Solidify funding relationships and ensure funding stability
  - Promote their organization with policy makers





These motivations are associated with higher levels of advocacy involvement, in terms of:

- ☐Staff time
- Managerial time
- ☐ Frequency of interactions
  - □Involvement in multiple coalitions



These motivations are associated with the related advocacy goals of brokering resources and promoting the organization



#### Those goals are associated with increased reliance on insider tactics:

- 1) Regular forms of cross-sector and intrasector communication are defined as advocacy
- 2) In order to be perceived as a legitimate partner to government, confrontational methods are rejected
- 3) Strong desire to create reciprocal relationships with key policymakers and government administrators.

#### "We are all in this together"

- Transformed opportunity structure for human service nonprofits
- Partnering through service provision has led to partnering in policy making
- Not just cooptation
- Nonprofits do express unhappiness but in ways that are consonant with a long time relationship, not a one-time fight
- Because the goal is to form closer relationships with government policymakers, focusing on insider tactics and a partnership approach is seen as simply making sense

#### **Implications**

- Nonprofit advocacy looks less like confrontation and accusations than it does like sharing information, brokering resources, and building relationships
- The two sectors work together in increasingly close ways—not "the enemy"
- Nonprofits have important knowledge to share and should be seen as colleagues
- Result is improved policy and services
- Potential cost, however, if important social issues are not being discussed because concerns about funding dominate advocacy conversation